CITY OF ROGERS CITY

11-7070

Financial Report

(Including supplemental information)

For the Fiscal Year Ended June 30, 2004

Audit Date Opinion Date 12/1					nt Name OGERS CITY		PRESQUE ISLE			
					Date Accountant Repo					
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mments	and recomn	nendai			closed in the finan	ciai statements, inc	,,uug			
ou must cl	heck the ap	plicabl	e box for each item	below.	en i ta aal umit	t are excluded from	the fina	ancial statemer	nts.	
	7 No. 1	Cert	ain component unit	s/funds/agenci	es of the local unit	t are excluded from			Loornings (P	
Yes	ـــــــ	275	re are accumulated of 1980).							
∕] Yes		ame	re are instances o							
Yes	ت	rea	e local unit has vio uirements, or an ord	der issued und	Bi the Emergency					
Yes		as	e local unit holds d amended [MCL 129	3.91], or P.A. 3.	J 01 1302, as anno	• • • • •				
Yes	سن		e local unit has bee			1 (Adiala O Si	action 2	24) to fund cur	rent year ear	
Yes		7. pe	e local unit has vid nsion benefits (non edits are more than	mal costs) in the normal cos	st requirement, no	contributions are d	lue (pai	d during the yea	ar).	
Yes	<b>√</b> No	(N	ne local unit uses ( ICL 129.241).							
Yes	✓ No	9. Tł	ne local unit has not	adopted an in	vestment policy as	s required by P.A.	196 of 1	997 (MCL 129.)	95). 	
	e enclosed	the fo	llowing:			Enc	osed	To Be Forwarded	Not Require	
			nd recommendation	S.		,	/			
1			eral financial assista		(program audits).		/			
ì	Audit Repor						<b>✓</b>			
L	Public Accoun	ant (Fin	n Name)							
j.W.	KIELISZE	WSKI	, CPA, PC			ty		10.0.0	19779	
Street Ad	ddress NORTH TH	IIRD S	ST		R	OGERS CITY		MI A		

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#### City Council Administrative Staff June 30, 2004

#### The Honorable City Council

MAYOR Beach Hall

MAYOR PRO-TEM James Sinclair

COUNCIL MEMBERS Karl Heidemann

Patrick Lamb

Gary Nowak

#### The Administrative Staff

CITY MANAGER John Bruning

CLERK/TREASURER Theresa A. Heinzel

CITY ATTORNEY Michael Vogler

476 NORTH THIRD STREET ROGERS CITY, MICHIGAN 49779 TELEPHONE (517) 734-4844

October 28, 2004

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council City of Rogers City Rogers City, Michigan 49779

I have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rogers City, State of Michigan, as of and for the year ended June 30, 2004, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Rogers City, State of Michigan. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with generally accepted auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements listed in the foregoing table of contents present fairly, in all material respects, the financial position of the City of Rogers City, State of Michigan, as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, I have also issued a report dated October 28, 2004 on my consideration of the City's internal control structure and its compliance with laws and regulations.

The management's discussion and analysis and the budgetary comparison schedules, as identified in the table of contents, are not a required part of the basic financial statements but are supplemental information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.

My audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Rogers City, State of Michigan's basic financial statements. The accompanying other supplemental information, as identified in

Independent Auditor's Report Continued

the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The other supplemental information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in my opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

As described in Note 14, the City has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, and related statements, as of July 1, 2003.

Jw. Kulizanda

#### **Management's Discussion and Analysis**

Our discussion and analysis of the City of Rogers City, Michigan's financial performance provides an overview of the City's financial activities for the fiscal year ending June 30, 2004. Please read it in conjunction with the City's financial statements.

#### Financial Highlights

As discussed in further detail in this management's discussion and analysis, the following represents the most significant financial highlights for the year ending June 30, 2004:

- •The fund balance in the General Fund increased from \$330,486 to \$410,953. This increase resulted from conservative budget projections related to a tax tribunal case with a major local industry and the inclusion of the 2.74 mills as General Fund tax revenue that was previously allocated to the 1987 Street Debt Retirement Fund.
- •State-shared revenue, the City's second largest General Fund Revenue source, was reduced by the State of Michigan by \$12,071, representing a 2.9 percent decrease from the prior fiscal year. However, the \$401,203 received from the State of Michigan fell short of the budgeted projection by \$26,992.
- •Projected Assessor activity budgeted expenditures were originally overestimated by \$111,550 because of legal cost estimates associated with the tax tribunal case.
- •At the end of the fiscal year, unreserved fund balance for the General Fund was \$359,604, or 23% of the total General Fund Expenditures.

#### Using this Annual Report

This annual report consists of a series of financial statements. The statement of net assets and the statement of activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. This longer-term view uses the accrual basis of accounting so that it can measure the cost of providing services during the current year, and whether the taxpayers have funded the full cost of providing government services.

The fund financial statements present a short-term view; they tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the City's operations in more detail than the government-wide financial statements by providing information about the City's most significant funds. The fiduciary fund statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of government.

## Management's Discussion and Analysis (Continued)

#### The City as a Whole

The following table shows, in a condensed format, the net assets as of June 30, 2004:

	Governmental Activities	Business-type Activities	Total
Assets			
Current Assets Non Current Assets	\$1,456,834 <u>4,668,658</u>	\$407,376 <u>6,998899</u>	\$1,864,210 11,667,557
Total Assets	6,125,492	7,406,275	13,531,767
Liabilities			
Current Liabilities Long-Term Liabilities	139,139 <u>250,000</u>	164,916 <u>831,326</u>	304,055 <u>1,081,326</u>
Total Liabilities	389,139	996,242	1,385,381
Net Assets	,		
Invested in Capital Assets – Net of related debt Restricted Unrestricted	3,954,742 589,346 1,192,265	5,287,759 250,703 <u>871,571</u>	9,242,501 840,049 <u>2,063,836</u>
Total Net Assets	<u>\$5,736,353</u>	<u>\$6,410,033</u>	<u>\$12,146,386</u>

The following table shows the changes of the net assets during the year ended June 30, 2004:

2004:	Governmental Activities	Business-Type Activities	Total
Net Assets – Beginning of Year (as adjusted)	\$4,770,45	7 \$6,414,456	\$11,184,913
Revenue			
Program Revenue: Charges for Services Operating grants & Conti	28,80 rib. 1,328,40		1,380,989 1,337,201
General Revenue: Property Taxes State-Shared Revenue Investment Earnings Transfers & Other Rever	1,057,49 415,48 22,52 nue <u>88,72</u>	66 0 23 5,226	1,057,490 415,486 27,749 <u>142,201</u>
Total Revenue	2,941,42 Continued on nex		4,361,116

## Management's Discussion and Analysis (Continued)

#### (Continued from previous page)

Program Expenses: General Government Public Safety Public Works Highways & Streets Recreation & Parks Community & Econ. Development Interest on long-term debt Other Functions Business-type activities	362,043 462,724 386,727 157,053 72,058 193,200 187 341,539 <u>0</u>	0 0 0 0 0 0 0 0 1,424,112	362,043 462,724 386,727 157,053 72,058 193,200 187 341,539 1,424,112
Total Program Expenses	1,975,531	1,424,112	3,399,643
Change in Net Assets	965,897	(4,123)	961,474
Net Assets – End of Year	<u>\$5,736,353</u>	<u>\$6,410,033</u>	<u>\$12,146,387</u>

#### Governmental Activities

As this is the first year of implementation for GASB No. 34, comparative information on a government-wide basis is not available for the year ended June 30, 2004. Comparative information will be presented in the management's discussion and analysis for the period ending June 30, 2005. In the current year, comparative information will be discussed for the fund financial statements only.

#### **Business-type Activities**

The City's business-type activities consist of Wastewater Treatment, Water, Marina, Garbage Collection, Ambulance Building and Rogers City Housing Commission. Wastewater treatment is provided through a City-owned and operated sewage treatment plant. The City provides water to residents from three ground water wells. The Marina is owned and operated by the City. There are three General Obligation bonds for major marina reconstruction projects in 1994, 1995 and 2000. Garbage collection and recycling services are provided by an outside commercial entity leasing a City-owned building in the industrial park. In 1995 the City constructed a building which is currently leased by the Ambulance Authority. The Housing Commission operates a 38-unit senior housing facility.

Although not required, the City prepares an unofficial budget for its business-type activities, for internal use only, in order to evaluate various expenses incurred during the year. The Wastewater Treatment Fund fell short of budgeted revenue projections by \$14,600 primarily due to lower than anticipated connection fees and sewer usage. Expenditures fell short of budget by \$42,695. Overall, the increase in the fund balance was \$37,069.

Fund balance in the Water Fund increased by \$25,683. This is primarily due to delay in expenditures related to construction of the City's most recent drilled well. Revenues were consistent with budget estimates.

## Management's Discussion and Analysis (Continued)

The Marina Fund experienced a \$24,697 decrease in fund balance. Budget projections indicated a \$45,091 shortfall due largely to the initial principal payment on the 2000 bond issue. This shortfall was reduced by receipts from additional seasonal slip rentals.

#### The City's Funds

Our analysis of the City's major funds follows the government-wide financial statements. The fund financial statements provide detail information about the most significant funds, not the City as a whole. The City Council creates funds to help manage money for specific purposes, as well as to show accountability for certain activities, such as special property tax millages. The City's major funds for the current year include the General Fund, Major Street Fund, Local Street Fund, Community Development Authority and Industrial Park Infrastructure.

#### **Budgetary Highlights**

Significant differences between the original and final amended budget for miscellaneous sundry revenues was due to the anticipated payment related to an out of court settlement of a tax tribunal dispute with a local industry. Significant differences for general fund expenditures are due largely to a reduction in estimated legal expenses in the assessor category for a tax tribunal trial because an out of court settlement was reached.

#### Capital Asset and Debt Administration

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2004, amounted to \$11,335,606 (net of depreciation). This investment in capital assets includes land, improvements, buildings, infrastructure, water and sewer system, marina, vehicles and equipment.

Additional information on the City's capital assets can be found in Note 5 on pages 39-40 of this report.

Major capital asset activity during the fiscal year included the following:

- Industrial Park Infrastructure
- Calcite Road Reconstruction

As of June 30, 2004, the City had total debt outstanding of \$1,191,304. Of this amount \$900,000 are general obligation bonds. The remainder of the City's debt is backed by the full faith and credit of the City.

Additional information on the City's long-term debt can be found in Note 7 on pages 41-44 of this report.

## Management's Discussion and Analysis (Continued)

#### Economic Factors and Next Year's Budget and Rates

The following factors were considered in preparing the City's budget for the 2004-05 fiscal year:

- Increase in property tax value.
- Decrease in State Shared revenue
- Sewer rate changes: the capital charge was decreased by \$.40 per month and the commodity charge was increased by \$.05 per 100 cubic feet of usage.
- Water rate changes: the capital charge was decreased by \$.20 per month and the commodity charge was increased by \$.05 per 100 cubic feet of usage.
- Garbage collection rates adjusted for Consumer Price Index

#### Contacting the City's Management

This financial report is intended to provide our citizens, taxpayers, and customers with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, we welcome you to contact the City office at 989-734-2191. We are also open Monday-Friday 9 am to 5 pm. Our office is located at City Hall, 193 East Michigan Avenue, Rogers City, MI 49779.

#### Government-wide Statement of Net Assets June 30, 2004

	G	overnmental Activities	- E	Business-type Activities		Total
ASSETS	\$	427,454	\$	116,398	\$	543,852
Cash	Ψ	740,637	*	191,186		931,823
Investments		263,329		83,353		346,682
Accounts Receivable		15,414		1,750		17,164
Special Assessments		10,000		(10,000)		-
Internal Balances		-		3,573		3,573
Prepaid Expenses		_		11,116		11,116
Inventory		81,248		250,703		331,951
Restricted Assets		01,210		,		
Capital Assets:		925,311		2,022,148		2,947,459
Not Depreciable		2,800,316		4,720,096		7,520,412
Depreciable (Net)		861,783		5,952		867 <u>,735</u>
Cost in Progress		4,587,410	-	6,748,196		11,335,606
Total Net Capital Assets		-1,001,110	-			
Total Assets		6,125,492		7,396,275		13,521,767
· · · · · · · · · · · · · · · · · · ·		•				
LIABILITIES		123,725		30,676		154,401
Accounts Payable		-		7,965		7,965
Security Deposits		15,414		6,297		21,711
Deferred Revenue		10,		•		
Long-Term Liabilities:		_		109,978		109,978
Due Within One Year Due in More than One Year		250,000		831,326		1,081,326
Due in More than One Year	_		-			
Total Liabilities		389,139		986,242		1,375,381
Total Clabinites	_		-			
NET ASSETS						
Investment in Capital Assets		3,954,742		5,287,759		9,242,501
Restricted Assets:		-,,-				
Capital Projects		81,248		250,703		331,951
Unrestricted Assets		1,561,797		871,571		2,433,368
Non-Expendable Restricted		138,566		_		138,566
Mon-Expendable Resulties	_		•		_	
Total Net Assets	\$	5,736,353	_	\$ 6,410,033	<u>\$</u>	12,146,386

## Government-wide Statement of Activities For the fiscal year ended June 30, 2004

			Program Revenues					
			С	harges for	С	perating	Capital	
Functions/Programs		Expenses		Services		Grants		Grants
Primary Government								
Governmental Activities:								
General Government	\$	362,043	\$	8,269	\$	<b>-</b>	\$	-
Public Safety		462,724		9,159		56,239		-
Public Works		386,727		8,030		-		-
Highways and Streets		157,053		-		324,268		-
Community & Econ. Development		193,200		2,595		3,601		928,604
Parks and Recreation		72,058		750		15,689		-
Other Functions		341,539		-		<del>-</del>		-
Interest on Long-term Debt		187					_	
Total Governmental Activities		1,975,531	_	28,803		399,797		928,604
Business-type Activities:								
Wastewater Treatment		365,292		277,564		-		8,800
Water		293,582		400,927		-		-
Marina		460,931		431,957		-		-
Ambulance Building		4,449		-		-		-
Housing Commission		157,167		102,103		-		-
Garbage Collection	-	142,691		139,635		-		
Total Business-type Activities		1,424,112		1,352,186	<del></del>			8,800
Total Primary Government	<u>\$</u>	3,399,643	\$	1,380,989	\$	399,797	\$	937,404

#### **General Revenues**

Taxes

State-Shared Revenues

Interest

Other Revenues

Transfers

Total General Revenues & Transfers

Change in Net Assets

Net Assets - Beginning

Net Assets - Ending

## Government-wide Statement of Activities For the Fiscal Year Ended June 30, 2004

Net Revenue (Expens	se) and Changes in Net Assets
Governmental	

(	Governmental	Business-typ	эе	T-4-1			
	Activities	Activities		Total			
_							
	\$ (353,774)	\$	- \$	(353,774)			
	(397,326)		-	(397,326)			
	(378,697)		-	(378,697)			
	167,215		-	167,215			
	741,600		-	741,600			
	(55,619)		-	(55,619)			
	(341,539)		-	(341,539)			
	(187)		<u> </u>	(187)			
	(618,327)			(618,327)			
		(78,9	28)	(78,928)			
	<u>-</u>	107,3		107,345			
	_	(28,9		(28,974)			
	_	(4,4		(4,449)			
	_	(55,0		(55,064)			
	_	(3,0		(3,056)			
		(63,1	26)	(63,126)			
			201	(004 452)			
	(618,327)	(63,1	26)	(681,453)			
	1,057,490		_	1,057,490			
	415,486		-	415,486			
	22,523	5.2	226	27,749			
	91,924	50,2		142,201			
	(3,200)		200	-			
	(0,=0-)						
	1,584,223	58,7	703	1,642,926			
				004 470			
	965,896	(4,4	423)	961,473			
	4,770,457	6,414,4	456	11,184,9 <u>13</u>			
				\$ 12,146,386			
	\$ 5,736,353	Ψ 0, 410,					

			M	ajor F	-unds
	General	Ma	jor Street	Lo	cal Street
\$	190,604	\$	•	\$	63,207
	•				
	41,094				7,003
	-		5,802		9,612
	122,693		-		-
			-		-
	51,346				29,902
\$	455,037	\$	337,044	\$	109,724
•	44.007	•	4 0 4 7	Φ.	0.600
\$	44,087	<b>Þ</b>	1,247	Ф	2,628
	-		5 902		9,612
	-		5,602		9,012
	44,087		7,049		12,240
	-		-		-
	-		_		-
	51,346		-		29,902
	359,604		329,995		67,582
					-
	410,950		329,995		97,484
\$	455,037	\$	337,044	<u>\$</u>	109,724
	\$	49,300 41,094 - 122,693 - 51,346 \$ 455,037 \$ 44,087 - - - - - - - - - - - - - - - - - - -	\$ 190,604 \$ 49,300 41,094	General         Major Street           \$ 190,604         \$ 55,093           49,300         250,000           41,094         26,149           5,802         -           122,693         -           51,346         -           \$ 455,037         \$ 337,044           \$ 44,087         \$ 1,247           -         -           51,346         -           359,604         329,995           -         -           410,950         329,995	\$ 190,604 \$ 55,093 \$ 49,300

#### GOVERNMENTAL FUNDS Balance Sheet June 30, 2004

Community Development						Total Governmental Funds		
\$ 51,364 10,000 4 - - 347,516	\$	247 - 153,032 - - -	\$	54,963 431,337 36,047 - -	\$	415,478 740,637 263,329 15,414 122,693 347,516 81,248		
\$ 408,884	\$	153,279	<u>\$</u>	522,347	\$	1,986,315		
\$ 220 - - 250,000	\$	74,168 35,000 - -	\$	7,693 - -	\$	122,350 42,693 15,414 250,000		
 250,220		109,168		7,693		430,457		
-		44,111		-		44,111		
- - 158,664		- - -		250,000 - 126,088		250,000 81,248 1,041,933		
 			_	138,566		138,566		
 158,664		44,111	_	514,654		1,555,858		
\$ 408,884	\$	153,279	<u>\$</u>	522,347	\$	1,986,315		

# GOVERNMENTAL FUNDS Reconciliation of Fund Balances of Governmental Funds To the Statement of Net Assets

Total Fund Balances for Governmental Funds	\$1,555,858
Amounts reported for Governmental Activities in the Statement of Net Assets are different because:	
Capital Assets used in Governmental Activities are not financial resources and are not reported in the funds	3,910,631
Internal Service Funds are included as part of governmental activities	269,864
Net Assets of Governmental Activities	<u>\$5,736,353</u>

	Major Funds					
		General	Ma	ajor Street		ocal Street
Revenues						
Taxes	\$	981,904	\$	-	\$	-
Intergovernmental		470,068		229,802		94,466
Licenses & Permits		2,595		-		-
Charges for Services		10,312		-		-
Fines & Forfeitures		6,877				
Special Assessments		- 0.042		7,257		6,169
Investment Revenue Miscellaneous		6,043		2,917		43
Contributions & Donations		71,634		3,371		-
		15,689		-		-
Payments in Lieu of Taxes		7,540		-		
Total Revenues		1,572,662		243,347		100,678
Expenditures						
General Government		406,124		1,000		1,000
Public Safety		429,327		-,000		- 1,000
Highways & Streets				116,764		128,048
Public Works		153,142		-		-
Community Development		50,905		-		_
Parks & Recreation		131,781		-		-
Other Functions		378,948		308		308
Debt Service		-		-		-
Capital Outlay		14,367		89,079	_	<u>-</u>
Total Expenditures		1,564,594		207,151		129,356
Excess (Deficiency) of Revenues						
Over Expenditures		8,068		36,196		(28,678)
Other Financing Sources (Uses)						
Operating Transfers In		113,118		-		77,849
Operating Transfers Out		(40,722)		(67,126)		(7,894)
Total Other Financing Sources (Uses)		72,396		(67,126)		69,955
Net Changes in Fund Balance		80,464		(30,930)		41,277
FUND BALANCE- Beginning of Year		330,486		360,925		56,207
FUND BALANCE - End of Year	<u>\$</u>	410,950	\$	329,995	\$	97,484

GOVERNMENTAL FUNDS
Statement of Revenue, Expenditures, and Changes in Fund Balances
For the Fiscal Year Ended June 30, 2004

Community Development		Industrial Park Infrastructure	Non-Major Governmental Funds	Total Governmental		
\$	64,820	\$ -	\$ 11,457	\$ 1,058,181		
•	, -	728,604	205,258	1,728,198		
	-	-	-	2,595		
	750	-	-	11,062		
	-	-	-	6,877		
	-	-	2,592	16,018		
	4	-	6,862	15,869		
	2,742	-	750	78,497		
	-	-	-	15,689		
		-		7,540		
	68,316	728,604	226,919	2,940,526		
		1,202	1,970	411,296		
	<u>-</u>	1,202	1,436	430,763		
	-	<del>-</del>	-	244,812		
	_	_	-	153,142		
	15,415	-	1,549	67,869		
	-	-	13,882	145,663		
	_	_	-	379,564		
	-	-	7,187	7,187		
		861,783		965,229		
	15,415	862,985	26,024	2,805,525		
	52,901	(134,381)	200,895	135,001		
		_	1,200	192,167		
	(2,000)	-	(3,943)			
	(2,000)					
	(2,000)	<u> </u>	(2,743	70,482		
	50,901	(134,381)	198,152	205,483		
	107,763	178,492	316,502	1,350,375		
\$	158,664	\$ 44,111	\$ 514,654	\$ 1,555,858		

#### **GOVERNMENTAL FUNDS**

#### Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities For the Fiscal Year Ended June 30, 2004

Net Change in Fund Balances – Total Governmental Funds	\$ 205,483
Amounts reported for Governmental Activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures; in the Statement of Activities, these costs are allocated over their estimated useful lives as depreciation.  Depreciation Expense Capital Outlay	(188,417) 965,231
Internal Service funds are used by management to charge costs of certain activities in individual funds; the net revenue (expense) of these funds are reported within the governmental activities.	( 23,401)
Repayment of bond principal is an expenditure in the Governmental funds, but not in the Statement of Activities (where it reduces long-term debt).	7,000
Change in Net Assets of Governmental Activities	<u>\$965,896</u>

	Enterprise Funds						
	Wastewater Treatment	Water	Marina				
ASSETS Cash Investments Accounts Receivable Special Assessments Land Held for Sale Restricted Assets Net Capital Assets	\$ 15,992 15,000 38,063 904 - 173,960 276,214	\$ 26,956 29,311 846 11,116 76,743 685,637 830,609	\$ 38,478 25,000 1,374 - - - 4,977,605 5,042,457				
Total Assets	520,133	030,000	<u> </u>				
LIABILITIES Accounts Payable	5,299	6,804	9,229 -				
Due to Other Funds Security Deposits Deferred Revenue	4,259 1,785	2,706 846	1,000 3,666				
Long-Term Liabilities: Due Within One Year Due in More than One Year	15,000 15,000	-	85,000 785,000				
Total Liabilities	41,343	10,356	883,895				
NET ASSETS Investment in Capital Assets Rest. Assets - Fixed Assets Unrestricted Funds	118,747 173,960 186,083	26,045 76,743 717,465	4,469,061 (310,499)				
Total Net Assets	\$ 478,790	\$ 820,253	\$ 4,158,562				

#### PROPRIETARY FUND Statement of Net Assets June 30, 2004

			<del></del>		Internal
No	n-Major		Totals		Service
110	ni-iviajoi		, otais		
\$	34,972	\$	116,398	\$	11,976
•	151,186		191,186		-
	14,605		83,353		-
	-		1,750		-
	3,573		14,689		-
	-		250,703		-
	808,740		6,748,196		329,263
	1,013,076	<del>,</del>	7,406,275		341,239
	9,344		30,676		1,375
	10,000		10,000		70,000
	10,000		7,965		-
	-		6,297		-
	9,978		109,978		_
	31,326		831,326	_	
	60,648		996,242	_	71,375
	673,906		5,287,759		119,532
	278,5 <u>22</u>		250,703 871,571	_	150,332
\$	952,428	\$	6,410,033	\$	269,864

	Enterprise Funds						
		astewater					
	<u> </u>	eatment		Water		Marina	
Operating Revenues		000 500	•	077.504	œ	105 615	
Product Sales	\$	398,580	\$	277,564 30,850	\$	195,615 237,392	
Rentals				30,030		201,002	
Total Operating Revenues		398,580		308,414		433,007	
Operating Expenditures				400.000		04.004	
Personal Services		185,600		108,396		91,024	
Cost of Products Sold		47.700		- 47 E 44		137,554 3,911	
Supplies		17,708		17,541 71,654		72,230	
Other Services & Charges		106,811		55,441		84,855	
Depreciation		31,351		55,441		04,000	
Total Operating Expenses		341,470		253,032		389,574	
Operating Income (Loss)		57,110		55,382		43,433	
Nonoperating Revenues (Expenses)							
Special Assessment Contributions		211		220		4 770	
Interest Earned & Other		2,370		1,281		1,776	
Interest Expense & Other		(3,485)		0.000		(50,907)	
Grants - Federal & State				8,800		<u>-</u>	
Total Nonoperating Revenues (Expenses)		(904)	_	10,301		(49,131)	
Income (Loss) Before Transfers		56,206		65,683		(5,698)	
Other Financing Sources (Uses)							
Transfers In		-		=		1,000	
Transfers Out		(19,137)	_	(40,000)		(20,000)	
Total Other Financing Sources (Uses)		(19,137)	_	(40,000)		(19,000)	
Change in Net Assets		37,069		25,683		(24,698)	
TOTAL NET ASSETS - Beginning of Year		441,721		794,570		4,183,259	
TOTAL NET ASSETS - End of Year	\$	478,790	\$	820,253	\$	4,158,561	

PROPRIETARY FUNDS
Statement of Revenue, Expenditures and Changes in Net Assets
For the Fiscal Year Ended June 30, 2004

N	on-Major		— Total		Internal Service
140	on-wajoi		Total		
\$	139,635	\$	1,011,394	\$	4,100
Ψ	115,623	Ψ	383,865	Ť	206,762
	255,258		1,395,259		210,862
	,				
	00.500		445 500		72,334
	30,569		415,589 268,032		12,554
	130,478		62,682		8,652
	23,522		311,271		90,645
	60,576				61,950
	53,874		225,521	_	01,000
	299,019		1,283,095		233,581
					(00.740)
	(43,761)		112,164	.*	(22,719)
	-		431		-
	6,571		11,998		(692)
	(2,287)		(56,679)		(682)
		_	8,800	_	<del>_</del>
	4,284		(35,450)	_	(682)
	(39,477)		76,714		(23,401)
	(00, 111)				
	_		1,000		-
	(3,000)		(82,137)	)	
	(3,000)		(81,137)	) _	
	(42,477)		(4,423	)	(23,401)
	994,905		6,414,456		293,265
\$	952,428	\$_	6,410,033	<u> </u>	269,864

	Enterprise Funds				nds	
	Wastewater					
Cook Flows from O. d. a. d. v.		reatment		Water		Marina
Cash Flows from Operating Activities:						
Cash Received from Customers	\$	396,707	\$	298,737	\$	430,219
Cash Payments to Suppliers for Goods & Services		(125,585)		(100,095)		(204,842)
Cash Payments to Employees for Services Other Operating Revenues		(184,201)		(109,967)		(90,629)
Other Operating Revenues				8,800		914
Net Cash Provided by Operating Activities		00.004				•
Not oddin novided by Operating Activities	<u></u>	86,921		97,475		135,662
Cash Flows from Capital and Related Financing Activities:						_
Acquisition of Capital Assets		(1,983)		(24.105)		(070)
Principal Paid on Bonds		(15,000)		(34,195)		(873)
Interest Paid on Bonds		(3,485)		-		(85,000)
Collection of Special Assessment		211		220		(50,907)
Transfers In						1,000
Transfers (Out)		(19,137)		(40,000)		(20,000) _
						1=1,000
Net Cash Provided (Used) for Capital and						
Related Financing Activities		(39,394)		(73,975)		(155,780)
Cash Flows from Investing Astivities						
Cash Flows from Investing Activities: Interest Received						
mojost neggived		2,365		1,281		922
Net Increase (Decrease) in Cash and Cash Equivalents		49,892		24.704		(40.400)
		49,092		24,781		(19,196)
Cash and Cash Equivalents - Beginning of Year		155,060		78,918		82,674
Cook and Cook Emitted to the		<u>.</u>				
Cash and Cash Equivalents - End of Year	\$	204,952	\$	103,699	\$	63,478

# PROPRIETARY FUNDS Statement of Cash Flows For the Fiscal Year Ended June 30, 2004

				Internal
N	on-Major	 Total		Service
\$	139,256 (213,561) (30,569) 115,413	\$ 1,264,919 (644,083) (415,366) 125,127	\$	210,862 (29,997) (72,350)
	10,539	330,597		108,515
	(9,952) (8,713) (2,287) - - (3,000)	(47,003) (108,713) (56,679) 431 1,000 (82,137)		(80,118) (15,800) (682) - -
	(23,952)	 (293,101)		(96,600)
	5,674	 10,242	_	
	(7,739)	47,738		11,915
	193,897	 510,549	_	61
\$_	186,158	\$ 558,287	97	11,976

		Enterprise Funds					nds
		Wastewater Treatment			Water		Marina
Operating Income (Loss)		\$	57,110	\$	55,382	\$	43,434
Adjustments to Reconcile Operating Income							
To Net Cash Provided by Operating Activities							
Depreciation			31,351		55,441		84,855
(Increase) Decrease in Current Assets							
Accounts Receivable			(2,302)		(1,432)		2,788
Prepaid Expense			-		-		-
Increase (Decrease) in Current Liabilities							
Accounts Payable			1,137		(11,166)		5,990
Other Accrued Expenses					, ,		395
Due to Other Funds			(800)		(900)		-
Security Deposits			425		150		(1,800)
Total Adjustments	<b>.</b>		29,811		42,093		92,228
Net Cash Provided by Operating Activities		\$	86,921	\$	97,475	\$	135,662

# PROPRIETARY FUNDS Statement of Cash Flows For the Fiscal Year Ended June 30, 2004 (Continued)

N	on-Major		Internal Service		
\$	(43,761)	\$	112,165	\$	(22,719)
	53,874		225,521		61,950
	(589) 1,212		(1,535) 1,212		-
	(97)		(4,136) 395 (1,800)		(16) 69,300
	(100) 		(1,225)	_	_
	54,300		218,432		131,234
\$	10,539	\$_	330,597	\$	108,515

FIDUCIARY FUNDS
Statement of Net Assets
June 30, 2004

Separation

Pay

Reserve

**ASSETS** 

Cash and Cash Equivalents

<u>\$148,848</u>

**NET ASSETS** 

Held in Trust for Pension Benefits

\$148,848

# FIDUCIARY FUNDS Statement of Changes in Net Assets For the Fiscal Year Ended June 30, 2004

	Separation Pay Reserve
ADDITIONS	
Interfund Transfers	\$ 10,655
Investment Income - Interest Less: Investment Expense	3,543 65
Net Investment Income	3,478
Total Additions	14,133
DEDUCTIONS	
Retiree Benefits	27,202
Change in Net Assets	(13,069)
Net Assets - Beginning of Year	161,917
Net Assets - End of Year	\$ 148,848

Notes to Financial Statements
June 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the City:

#### **Reporting Entity**

The City of Rogers City, County of Presque Isle, State of Michigan (the "City") was incorporated January 10, 1945, under the provisions of *Act 279, P.A. 1909*, as amended (Home Rule City Act). The City operates under a Council-Manager form of government, and provides highways and streets, sanitation, health and social services, recreation-parks, education, public improvements, planning and zoning, and general administrative services to approximately 3,650 residents.

#### Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report in formation on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless

## Notes to Financial Statements (Continued)

of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

The City reports the following major governmental funds:

**General Fund -** The General Fund is the general operating fund of the City. It is used to account for all financial resources of the general government, except those required to be accounted for in another fund.

**Major Street Fund** – The Major Roads Fund is used to account for the resources of state gas and weight tax revenues that are restricted for use on major streets.

**Local Street Fund** – The Local Street Fund is used to account for the resources of state gas and weight tax revenues that are restricted for use on local streets.

**Community Development Fund** – The Community Development Fund is a capital project fund that accounts for the acquisition and improvement of previous industrial sites located in a residential area.

Industrial Park Infractructure Fund – The Industrial Park Infrastructure Fund is a capital project fund that accounts for the construction of water and sewer main construction as well as road, curb and gutter extensions to the industrial park.

The City reports the following major proprietary funds:

Enterprise Funds – Enterprise Funds are used to account for operations: (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. These are comprised in turn of the:

## Notes to Financial Statements (Continued)

**Wastewater Treatment Fund** – The Wastewater Treatment Fund accounts for the activities of the sewer collection system, financed primarily by a user charge for the provision of those services.

**Water Fund** – The Water Fund accounts for the activities of the water distribution system, financed primarily by a user charge for the provision of those services.

**Marina Fund** – The Marina Fund accounts for the activities of the marina system, financed primarily by a user charge for the provision of those services.

Additionally, the City reports the following fund types:

Internal Service Funds – Internal Service Funds are used to account for major machinery and equipment purchases and maintenance provided to other departments or agencies of the City, or to other governments, on a cost-reimbursement basis.

**Special Revenue Funds** – Special Revenue Funds are used to account for the proceeds of earmarked revenue or financing activities requiring separate accounting because of legal or regulatory provisions.

**Debt Service Funds** – Debt Service Funds are used to account for the annual payment of principal, interest, and expenses in connection with certain long-term debt principal, interest and related costs.

**Capital Projects Funds** – Capital Projects Funds are used to account for the acquisition or construction of major capital facilities (other than those financed by Proprietary Funds, Special Assessment Funds, and Trust Funds). Revenues consist of interest income on investments and transfers from other funds for debt service.

Fiduciary Funds – Fiduciary, or Trust and Agency, Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. These include Expendable Trust, Nonexpendable Trust, Pension Trust, and Agency Funds. Nonexpendable Trust and Pension Trust Funds are accounted for in essentially the same manner as proprietary funds since capital maintenance is critical. Expendable Trust Funds are accounted for in essentially the same manner as governmental funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Private sector standards of accounting issued prior to December 1, 1989 are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board (GASB). The City has elected not to follow private sector standards issued after November 30, 1989 for its business-type activities.

## Notes to Financial Statements (Continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water, sewer and marina functions and various other functions of the City. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of our proprietary funds relates to charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as non-operating revenue and expenses.

#### **Property Tax Revenue**

The City assesses and collects real property taxes for the City, County, and School System. Each entity is paid its share of the taxes when collected. Uncollected real property taxes attributable to the City are recorded as assets of the General and Band Funds. Real property taxes are recognized as revenues at the time the taxes are levied.

The 2003 taxable valuation of the City totaled approximately \$59,803,833, on which ad valorem taxes levied consisted of 17.05 mills for the City's general operating purposes, and .2 mills for Band Fund. The ad valorem taxes levied raised approximately \$857,000 for operations (which are net of various refunds and TIFA transfers paid during the year ended June 30, 2004 approximating \$47,400). In addition, the General Fund received various payments in lieu of taxes during the year approximating \$7,540. These amounts are recognized in the General Fund as "Payments in Lieu of Taxes".

Property taxes are levied on each July 1 on the taxable valuation of property as of the preceding December 31. Taxes are considered delinquent on March 1 of the following year, at which time penalties and interest are assessed.

#### Assets, Liabilities and Net Assets or Equity

**Bank Deposits and Investments** – Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

Receivables and Payables – In general, outstanding balances between funds are reported as "due to/from other funds." Activity between funds that is representative of lending/ borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

#### **Notes to Financial Statements** (Continued)

Inventories - Inventories are valued at cost, on a first-in, first-out basis. These are not significant.

Restricted Assets - The restricted assets in the General, Water and Wastewater Treatment Funds consist of cash and cash equivalents, investments, and property tax and assessments receivable restricted to provide debt service principal, interest and future capital spending.

Capital Assets - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as: (a) office equipment, tools, machinery and equipment assets with an initial individual cost of over \$1,000 and a useful life of over one (1) year; or (b) buildings, infrastructure assets, land, land improvements, office equipment, or machinery and equipment assets with an initial individual cost of over \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Buildings, equipment and vehicles are depreciated using the straight-line method over the following useful lives:

Not depreciable Land 20 years Land Improvements 15-40 years Infrastructure 50 years **Buildings** 20 years **Building Improvements** 5-15 years Machinery & Equipment 5-10 years Office Equipment

Determined when project is Work in Progress

completed

Compensated Absences (Vacation and Sick Leave) - It is the City's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. All vacation and sick pay is accrued when incurred in the governmentwide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year-end.

The Separation Reserve Fund was established to provide cash for the severance payment to any employee, upon termination of his employment, of half of his accumulated sick leave. As a result of the establishment of this fund, the vested benefits are not recorded in the Long-term Debt Group of Accounts.

Approximately \$297,696 is the total potential vested liability at the present time if sick leave were to be totally used. The fund balance in the Separation Reserve Fund is \$148,848, representing the one-half of potential benefits payable in cash at termination, resulting in an underfunded position of \$148,848. A contingent

Notes to Financial Statements (Continued)

liability exists for the remaining \$148,848 in sick leave benefits that are not vested.

No unused accrued vacation time exists as of June 30, 2004.

Long-term Obligations – In the government-wide financial statements and the proprietary fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

Fund Equity – In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

**Comparative Data** – Comparative data is not included in the City's financial statements.

**Use of Estimates** – The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

<u>Budgetary Information</u> – Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year end. The City follows these procedures in establishing the budgetary data reflected in the financial statements:

 Prior to the second Monday in April, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.

# Notes to Financial Statements (Continued)

- 2. Public hearings are conducted at City Hall to obtain taxpayer comments.
- 3. Prior to the third Monday in May, the budget is legally enacted through passage of a resolution.
- The City Manager is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by City Council.
- 5. Formal budgetary integration is employed as a management control device during the year for the General Fund, Special Assessment Funds, and Debt Service Funds.
- 6. Budgets for the General, Special Revenue, and Capital Projects Funds are adopted on a basis consistent with generally accepted accounting principles. Budgeted amounts are as originally adopted, or as amended by City Council.

The budget document presents information by fund, function, department and line items. The legal level of budgetary control adopted by the governing body is the department level.

The budgets have been adopted on an activity basis; expenditures at this level in excess of amounts budgeted are a violation of Michigan law. A comparison of the actual results of operations to the nonmajor budgets, as adopted by the City, is available at the City offices for inspection.

Unexpended appropriations lapse at year end; encumbrances are not included as expenditures. The amount of encumbrances outstanding at June 30, 2004 is not known. During the current year, the budget was amended in a legally permissible manner.

The budgets have been prepared in accordance with generally accepted accounting principles for the General Fund and all Special Revenue Funds.

Excess of Expenditures Over Appropriations in Budgeted Funds – During the year, the City incurred expenditures in certain budgeted funds, which were in excess of the amounts appropriated, as follows:

Fund	Budget	Actual	Variance
General Fund General Government - Elections Operating Transfers Out	\$ 4,731 39,522	\$ 4,758 40,722	\$ (27) (1,200)
Major Street Fund Operating Transfers Out	67,042	67,126	(84)
Local Street Fund Operating Transfers Out	7,822	7,894	(72)

These variances are reported in the Supplemental portion of the Financial Statements, and discussed here for continuity with the budgetary note.

### Notes to Financial Statements (Continued)

### NOTE 3 - DEPOSITS AND INVESTMENTS

Michigan Compiled Laws, §129.91, authorizes local governmental units to deposit and invest in the accounts of federally insured banks, credit unions and savings and loan associations that have offices in Michigan. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States, or any agency or instrumentality of the United States; repurchase agreements; banker's acceptance of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The City has designated five financial agencies for the deposit of local unit funds. The investment policy adopted by the City in accordance with *Public Act 196 of 1997* has authorized investment in bonds and securities of the United States government and bank accounts and CDs, but not the remainder of State statutory authority as listed above. The City's deposits and investment policy are in accordance with statutory authority.

At year end, deposits and investments were reported in the basic financial statements in the following categories:

	vernmental Activities	Business-type Activities			Total Primary Government		
Cash and Cash Equivalents Restricted Assets - Cash	\$ 1,168,091 81,248	\$	307,584 250,703	\$	1,475,675 331,951		
Total	\$ 1,249,339	\$	558,287	\$	1,807,626		

The breakdown of governmental activities as shown in the fund-based financial statements is as follows:

	Governmenta Funds	Proprietary Fund Internal Service Fund
Cash and Cash Equivalents	\$ 1,156,115	\$ 11,976

The breakdown of deposits for the City is as follows:

	Insured	Uninsured	Total
I. dependent Pank	\$ 100,000	\$ 505,869	\$ 605,869
Independent Bank	100,000	165,389	265,389
Merrill Lynch Calcite Credit Union	22	-	22
Huron National Bank	100,000	984,094	1,084,094
Petty Cash	-	1,100	1,100
·	\$ 300,022	\$ 1,656,452	\$ 1,956,474
Total	Ψ σσο,σ==		

### Notes to Financial Statements (Continued)

The City believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all bank deposits. As a result, the City evaluates each financial institution with which it deposits City funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

The City's investments during the year consisted of certificates of deposit and U.S. government securities. There was \$666,434 invested in certificates of deposit, and \$265,389 invested in U.S. government securities at June 30, 2004, of which \$740,637 was allocated to governmental activities, and \$191,186 to business-type activities. Investments are categorized to give an indication of the level of risk assumed by the City. The City's investments are categorized as a Risk Category 1, which would include investments that are insured or registered, or securities held by the City or its agent in the City's name.

### NOTE 4 - RECEIVABLES / DEFERRED REVENUE

On the fund-based financial statements, governmental funds report deferred revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the entire deferred revenue balance was comprised mainly of special assessments, which are unavailable in the governmental funds. On the government-wide financial statements, since reporting is based on the full accrual basis of accounting, there is no deferred revenue. However, due to the immateriality of deferred revenue on the City's financial statement, and the inconsistency of collection, management has elected not to make the adjustment and continues to report special assessment as deferred revenue on the government-wide financial statements.

# Notes to Financial Statements (Continued)

### NOTE 5 - CAPITAL ASSETS

Capital asset activity of the City's governmental and business-type activities for the current year was as follows:

### **Governmental Activities**

Governmental Activities	eginning Balance		Additions	Disposals & Adjustments		Ending Balance
Capital Assets Not Being Depreciated: Land Construction in Progress	\$ 904,657	\$	20,654 861,783	\$ - 	\$	925,311 861,783
Total Capital Assets Not Depreciated	 904,657		882,437			1,787,094
Capital Assets Being Depreciated:	0.000.050		00.070			2,415,437
Infrastructure	2,326,358		89,079	-		772,913
Parks & Trail Improvements	772,913		-	<u>-</u>		543,617
Buildings	543,617		90,000	-		1,640,623
Machinery & Equipment	1,551,635		88,988 5,497	9,809		104,938
Office Equipment	 109,250					5,477,528
Total Capital Assets Being Depreciated	 5,303,773		183,564	9,809	_	3,477,320
Total Capital Assets	 6,208,430	_	1,066,001	9,809		7,264,622
Accumulated Depreciation:						070 474
Infrastructure	873,856		96,618	-		970,474
Parks & Trail Improvements	182,305		33,370	-		215,675
Buildings	212,558		11,053	-		223,611
Machinery & Equipment	1,100,332		97,179	- 0.000		1,197,511
Office Equipment	 67,602		12,148	9,809		69,941
Total Accumulated Depreciation	2,436,653		250,368	9,809		2,677,212
Net Capital Assets Being Depreciated	 2,867,120		(66,804)	-		2,800,316
Net Capital Assets	\$ 3,771,777	<u>\$</u>	815,633	\$	\$	4,587,410

# Notes to Financial Statements (Continued)

Business-type Activities			Diamanda 0	Cadina
	Beginning		Disposals &	Ending
	Balance	Additions	Adjustments	Balance
Capital Assets Not Being Depreciated:			_	
Land & Land Rights	\$ 2,022,148	\$ -	\$ -	\$ 2,022,148
Construction in Progress		5,952		5,952
Total Capital Assets Not Depreciated	2,022,148	5,952		2,028,100
Capital Assets Being Depreciated:				
Buildings	1,930,210	-	-	1,930,210
Plant Equipment & Mains	6,857,106	44,369	15,845	6,885,630
Machinery & Equipment	257,808	4,000		261,808
Office Equipment	32,0 <u>35</u>	1,384	5,428	27,991
Total Capital Assets Being Depreciated	9,077,159	49,753	21,273	9,105,639
Total Capital Assets	11,099,307	55,705	21,273	11,133,739
Accumulated Depreciation:	007.450	04 440		968,596
Buildings	907,453	61,143	15,845	3,204,168
Plant Equipment & Mains	3,066,730	153,283	15,645	187,882
Machinery& Equipment	178,764	9,118	- - 400	24,897
Office Equipment	28,348	1,977	5,428	
Total Accumulated Depreciation	4,181,295	225,521	21,273	4,385,543
Net Capital Assets Being Depreciated	4,895,864	(175,768)		4,720,096
Net Capital Assets	\$ 6,918,012	\$ (169,816)	\$	\$ 6,748,196

Depreciation expense was charged to programs of the primary government as follows:

Governmental Activities: General Government Public Safety Public Works Community & Economic Development Recreation and Parks Highways and Streets Total Governmental Activities	\$ 16,519 31,960 10,220 3,080 55,421 133,168 \$250,368
Business-type Activities: Water Wastewater Treatment Marina Garbage Collection Ambulance Building Housing Commission Total Business-type Activities	\$ 55,440 31,351 84,855 3,192 2,162 48,521 \$225,521

Notes to Financial Statements (Continued)

### NOTE 6 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances is as follows:

Receivable Fund	Payable Fund	Amount
Due To/From Other Funds		
Due 10/From Other Fullus		
General Fund	Capital Project-Industrial Park Internal Service Other Nonmajor Governmental funds	\$ 35,000 70,000 7,693
Total Governmental Funds		112,693
General Fund	Proprietary fund - Internal Service	10,000
Total		<u>\$ 122,693</u>

Interfund balances represent routine and temporary cash flow assistance resulting from normal interfund activity until the amounts can be reimbursed between the funds.

#### **Interfund Transfers**

							T	rans	fers Out	 			 	
	Gene Fun		Maj	or Streeet Fund	Lo	cal Street Fund	ommunity velopment		lonmajor vernmental	astewater atment Fund	Water Fund	Marina Fund	nmajor prietary	Total
Transfers In: General Fund Local Street Fund Nonmajor Govtl. Fund Marina Fund Separation Pay Reserve	1,	902 200 620	\$	19,179 47,947 - -	\$	7,894 - - - -	\$ 1,000 - - 1,000	\$	3,943	\$ 18,102 - - - 1,035	\$ 40,000	\$ 20,000	\$ 3,000	\$113,118 77,849 1,200 1,000 10,655
Total	\$ 40,	722	\$	67,126	\$_	7,894	\$ 2,000	\$	3,943	\$ 19,137	\$ 40,000	\$ 20,000	\$ 3,000	\$203,822

### NOTE 7 - LONG-TERM DEBT

The City issues bonds to provide for the acquisition and construction of major capital assets. General obligation bonds are direct obligations and pledge the full faith and credit of the City. Installment purchase agreements are also general obligations of the government. Special assessment bonds provide for capital improvements that benefit specific properties, and will be repaid from amounts levied against those properties benefited from the construction. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the City is obligated to provide these resources to cover the deficiency until other resources are received.

### Notes to Financial Statements (Continued)

Bond and contractual obligation activity can be summarized as follows:

	Interest <u>Rate</u>	Principal Maturity <u>Ranges</u>	Beginning <u>Balance</u>	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities: Community Development loan - HNB Amount of issue - \$250,000 Maturing through 2005	8.25%	\$250,000	\$ 250,000	<u>\$</u>	<u>\$</u>	\$ 250,000	\$ -
Business-type Activities: Installment Purchase Payable Ambulance Building Amount of issue - \$125,000	5.50%	\$6,800 - \$11,200	\$ 50,773	\$ -	\$ 9,469	\$ 41,304	\$ 9,978
Maturing through 2008 Revenue Bond Wastewater Treatment Amount of issue - \$170,000 Maturing through 2006	7.08%	\$15,000	45,000	-	15,000	30,000	15,000
General Obligation Bonds: 1994 G.O. Bonds Amount of issue - \$450,000 Maturing through 2009	4.75% - 5.75%	\$25,000 - \$40,000	250,000	-	30,000	220,000	30,000
1995 G.O. Bonds Amount of issue - \$475,000 Maturing through 2011	4.40% - 5.70%	\$25,000 - \$30,000	240,000	-	30,000	210,000	30,000
2000 G.O. Bonds Amount of issue - \$465,000 Maturing through 2016	4.9% - 5.45%	\$25,000 - \$50,000	465,000	-	25,000	440,000	25,000
Totals			\$ 1,050,773	<u>\$</u>	\$ 109,469	\$ 941,304	\$ 109,978

A brief description of the various long-term activities follows.

#### **Governmental Activities**

The Community Development Authority borrowed \$250,000 on November 22, 2000 to finance the purchase of vacant land formerly regarded as industrial sites. All environmental testing has been completed and the sites are ready for residential development.

The terms of the loan call for quarterly interest payments, with a current rate of 8.25 percent and a balloon payment due on November 22, 2005, as follows:

Principal due 11/22/05	<u>\$250,000</u>
Interest due 7/1/04 – 6/30/05 7/1/05 – 11/22/05	17,531 <u>6,555</u> <u>\$ 24,086</u>

Subsequent to year end, the City paid \$50,000 on the existing loan, and is in the process of renegotiating the interest rate. The 2005 interest due has been calculated using the

# Notes to Financial Statements (Continued)

above mentioned principal reduction, but will be further reduced by the interest rate renegotiation.

### **Business type Activities**

### Ambulance Building Installment Purchase Payable

Installment Purchase Payable is generally five to seven year installment debt used to provide funds for purchase of major capital assets. Installment purchases payable are as follows:

Purpose	Interest Rate	<u>Amount</u>
Ambulance Building	5.50%	<u>\$41,304</u>

Interest payable to maturity on installment purchases payable is as follows:

Ambulance Building \$ 5,131

The debt service requirement by year for installment purchases payable is as follows:

Fiscal Year Ambulance								
Ended 6/30	<u>E</u>	Building						
2005	\$	9,978						
2006		10,538						
2007		11,132						
2008		9,656						
	\$	41,304						

### Wastewater Treatment Fund

The City issued a Revenue Bond dated March 14, 1990 in the amount of \$170,000 to finance improvements at its City-owned and –operated Wastewater Treatment Plant. Interest over the life of the bond averages 7.08 percent. The balance of payments of principal and interest are as follows:

Pmt. Date	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
6/30/05 6/30/06	\$15,000 15,000	1,616 <u>540</u>	\$16,616 
Totals	\$ 30,000	<u>\$ 2,156</u>	<u>\$32,156</u>

# Notes to Financial Statements (Continued)

### Marina Fund - Harbor Expansion

The City issued General Obligation bonds dated September 1, 1994 in the amount of \$450,000 to finance marina expansion projects. Interest over the bond life averages 5.25%. The balance of payments of principal and interest are as follows:

Pmt. Date 11/1/04 11/1/05	Principal \$ 30,000 35,000	Interest \$11,463 9,716	<u>Total</u> \$ 41,463 44,716
	, ,		
11/1/06	35,000	7,812	42,812
11/1/07	40,000	5,725	45,725
11/1/08	40,000	3,450	43,450
11/1/09	40,000	<u>1,150</u>	<u>41,150</u>
Totals	\$220,000	<u>\$39,316</u>	<u>\$259,316</u>

The City issued General Obligation bonds dated May 26, 1995 in the amount of \$475,000 to finance marina expansion projects. Interest over the bond life averages 5.1%. The balance of payments of principal and interest are as follows:

Pmt. Date	<u>Principal</u>	Interest	<u>Total</u>
5/1/05 5/1/06 5/1/07 5/1/08 5/1/09 Thereafter	\$ 30,000 30,000 30,000 30,000 30,000 60,000	\$ 11,340 9,810 8,250 6,660 4,215 5,925	\$ 41,340 39,810 38,250 36,660 34,215 65,925
Totals	<u>\$210,000</u>	<u>\$ 46,200</u>	<u>\$256,200</u>

The City issued General Obligation bonds dated August 10, 2000 in the amount of \$465,000 to finance marina expansion projects. Interest over the bond life averages 5.18%. The balance of payments of principal and interest are as follows:

Pmt. Date	Principal	Interest	<u>Total</u>
11/1/04 05/1/05 11/1/05 05/1/06 11/1/06 05/1/07 11/1/07 05/1/08 11/1/08 Thereafter	\$ 25,000 - 25,000 - 25,000 - 30,000 - 30,000 305,000	\$ 11,658 11,045 11,045 10,420 10,420 9,789 9,789 9,024 9,024 71,016	\$ 36,658 11,045 36,045 10,420 35,420 9,789 39,789 9,024 39,024 376,016
Totals	<u>\$440,000</u>	<u>\$163,230</u>	\$603,230

Notes to Financial Statements (Continued)

### NOTE 8 - RESTRICTED ASSETS

The balances of the restricted asset accounts in the business-type activities are as follows:

	Governmental Activities	Bu	Business-type Activities			
	General	Water	Wastewater	Total		
Cash and Cash Equivalents	\$ 81,248	\$ 173,460	\$ 76,743	\$331,451		

Restricted Assets in the General, Water and Wastewater Funds represent cash set aside for future capital projects.

### NOTE 9 - RISK MANAGEMENT

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The City has purchased commercial insurance for medical claims, and participates in the Michigan Municipal League Liability and Property Pool for claims relating to property loss, torts, errors and omissions, workers' compensation, and unemployment compensation. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal League risk pool program operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and pay member claims in excess of deductible amounts.

### NOTE 10 - LITIGATION AND CONTINGENT LIABILITIES

The City is involved in one tax tribunal action, the outcome of which appears favorable. The City Attorney is not aware of any potential claims or contingent liabilities requiring disclosure.

### NOTE 11 - EMPLOYMENT RETIREMENT AND AND BENEFIT SYSTEMS

**Plan Description** - The City participates in the Michigan Municipal Employees Retirement System (MERS), an agent multiple-employer defined benefit pension plan. The system provides retirement, disability and death benefits to plan members and their beneficiaries. MERS issues a publicly available financial report that includes financial statements and required supplementary information for the system. That report may be obtained by writing to MERS at 113 Municipal Way, Lansing, MI 48917.

### Notes to Financial Statements (Continued)

The City is in an agent/multi-employer defined contribution plan with the Municipal Employees Retirement System (MERS) administered by the State of Michigan. The most recent period for which actuarial data was available was for the calendar year ended December 31, 2003. The City's covered payroll for employees covered by MERS for the year ended December 31, 2003 was \$952,200 per the actuarial report. Data on covered versus total payroll was available in the latest actuarial evaluation administered by the State of Michigan. The most recent period for which actuarial data was available was for the calendar year ended December 31, 2003. The City's covered payroll for employees covered by MERS for the year ended December 31, 2003 was \$942,520 per the actuarial report. Data on covered versus total payroll was available in the latest actuarial evaluation.

As of December 31, 2003, employee membership data related to the pension plan was as follows:

Retirees and beneficiaries currently receiving benefits and terminated employees entitled to benefits but not yet receiving them	<u>18</u>
Active plan participants:     Active members     Vested former members	27 _4
Total	<u>31</u>

<sup>\*\*</sup> We were unable to separate the active members into vested and non-vested as required by GASB Statements # 5, 25 and 27.

MERS was organized pursuant to *Public Act 156 of 1851, §12a* (MSA 5.333(a); MCLA 46.12a), as amended, State of Michigan. MERS is regulated under *Public Act 427 of 1984*, the sections of which have been approved by the State Pension Commission.

General and non-union employees contribute three to six percent (3-6%) of their wages to the plan; Police Department employees contribute two point three percent (2.3%); elected officials and special employees are not required to contribute to the plan.

If a member leaves the employ of the municipality or dies without a retirement allowance or other benefit payable on their account, their accumulated contributions will be refunded to same, if living, or to their nominated beneficiary.

Benefits vest after 10 or more years of service, with rights to a deferred benefit commencing at age 60 (age 50 or 55 in certain cases).

This pension plan provides the following provisions: Normal Retirement, Deferred Retirement, Service Retirement Allowance, Disability Retirement Allowance, Non-duty Death Allowance, Duty Connected Death, and Post Retirement Adjustments.

## Notes to Financial Statements (Continued)

Normal Retirement – A member may retire after reaching the age of 60 with 10 or more years of service; age 55 with 15 or more years of credited service (reduced benefit unless Benefit F55 is in effect); or upon reaching age 50 with 25 or more years of credited service (reduced benefit unless Benefit F50 is in effect).

<u>Deferred Retirement</u> – Termination of membership before age 60, other than by retirement or death, after 10 years of credited service. Retirement allowance begins upon application and satisfaction of the requirements of *§10*. The retirement allowance is computed in the same manner as a service retirement, with the application benefit program being determined as of the date of termination of membership.

Rights to an allowance are forfeited if the member's accumulated contributions are withdrawn.

<u>Service Retirement Allowance</u> – Credited service at time of termination of membership multiplied by:

Benefit A 1% of a member's five-year final average

compensation (FAC). Benefit A may not be

adopted after 1984.

Benefit B Contact MERS office for details. Benefit B may not

be adopted after 1984.

Benefit C new 1.3% of FAC.

Benefit C old Sum of 1% times the first \$4,200 of FAC, plus 1.5%

times the portion of FAC over \$4,200. Benefit C

Old may not be adopted after 1984.

Benefit C-1 new 1.5% of FAC.

Benefit C-1 old Sum of 1.2% times the first \$4,200 of FAC, plus

1.7% times the portion of FAC over \$4,200. Benefit

C-1 Old may not be adopted after 1984.

Benefit B-1 1.7% of FAC.

Benefit C-2 2.0% of FAC, payable until attainment of the age at

which unreduced Social Security benefits are available (currently age 65 for normal retirement, gradually increasing to age 67). Upon attainment of this age, the benefit reverts to the basic Benefit

A, C New, C Old, C-1 New, C-1 Old or B-1.

Benefit B-2 2.0% of FAC.

# Notes to Financial Statements (Continued)

Benefit B-3 2.25% of FAC, with a maximum benefit of 80% of

FAC.

Benefit B-4 2.5% of FAC, with a maximum benefit of 80% of

FAC.

The retirement allowance is reduced ½ of 1% for each complete month that retirement precedes the age at which full normal retirement benefits are available. The reduction may be partially or fully waived by adopting Benefit F55 and/or Benefit F50.

The police department is covered by Benefit B-3, which is 2.25% of FAC with a five-year average (FAC-5) and an 80% maximum.

All general and administrative employees fall under the Benefit B-4, which is funding at 2.5% of FAC with a three-year average (FAC-3) and an 80% maximum.

<u>Disability Retirement Allowance</u> – Total and permanent disability while employed by a participating municipality and after acquiring 10 or more years of credited service. The service requirement is waived if the disability is from service connected causes.

The allowance is computed in the same manner as a service retirement allowance, except that the reduction for retirement before age 60 is not applied.

If disability is from service connected causes, the amount of retirement allowance shall be computed as if the member had acquired exactly 10 years of credited service if the actually acquired credited service is less than 10 years.

Non-duty Connected Death – If a member or vested former member with 10 or more years of service dies before retirement, a monthly survivor allowance may be payable.

A named contingent survivor beneficiary, if any, will receive a retirement allowance computed in the same manner as a service retirement allowance, but reduced to reflect an Option II (100% joint and survivor) election. The reduction for retirement before age 60 is not applied.

If there is no named beneficiary and the member leaves a spouse, the spouse will receive a survivor allowance. Payment of a retirement allowance to the surviving spouse of a deceased member commences immediately. Payment of a retirement allowance to the surviving spouse of a deceased vested former member shall not commence prior to the date the member would have first satisfied a §10 age and service requirement for an unreduced service retirement allowance. The amount of a surviving spouse's retirement allowance shall be 85% of the

# Notes to Financial Statements (Continued)

deceased member's or deceased vested former member's accrued retirement allowance computed in the same manner as a service retirement allowance, based on service and final average compensation at time of death.

If there is no named beneficiary and no retirement allowance being paid to a surviving spouse, unmarried children under the age of 21 will be paid an equal share of 50% of the deceased member's or deceased vested former member's accrued retirement allowance. The reduction for retirement before age 60 is not applied.

Duty Connected Death – A duty death allowance, computed in the same manner in all respects as a non-duty death allowance, may be payable to a spouse or children if death occurs as a result of performance of duty with a participating municipality. The credited service requirement specified in §26 shall be waived. Minimum benefit is 25% of the deceased member's FAC.

If no retirement allowance becomes payable at death, the member's accumulated contributions are paid to their beneficiary.

<u>Post Retirement Adjustments</u> – Benefit E-2 provides automatic 2.5% annual non-compounded benefit increases to persons (and their beneficiaries) retired on or after the effective date of Benefit E-2. Cumulative increases are limited to increases in the consumer price index.

The City makes annual contributions based on the annual actuarial valuations.

### **FUNDING STATUS AND PROGRESS**

The amount shown below as the "pension benefit obligation" is based on a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases and step-rate benefits, estimated to be payable in the future as a result of employee service to date. The measure is the actuarial present value of credited projected benefits and is intended to: (a) help users assess the plan's funding status of the system on a going-concern basis; (b) assess progress made in accumulating sufficient assets to pay benefits when due; and (c) make comparisons among public employee retirement plans. The measure is independent of the actuarial funding method used to determine contributions to the plan.

The pension benefit obligation was determined as part of an actuarial valuation of the plan as of December 31, 2003. Significant actuarial assumptions used in determining the pension benefit obligation include: (a) a rate of return on the investment of present and future assets of 8% per year compounded annually; (b) projected salary increases of 4.5% per year compounded annually, attributable to inflation; (c) additional projected salary increases ranging from 5%

### Notes to Financial Statements (Continued)

to 4.2% per year, depending on age, attributable to seniority/merit; and (d) the assumption that benefits will not increase 2.5% per year after retirement for persons under benefits E-1 or E-2.

At December 31, 2003, the unfunded pension benefit obligation was \$1,106,158, determined as follows:

### Pension Benefit Obligation:

Retirees & beneficiaries currently receiving benefits Terminated employees not yet receiving benefits Current employees:	\$2,941,038 145,757
Accumulated employee contributions, including allocated investment income Employer financed	621,796 2,74 <b>4</b> ,604
Total pension benefit obligation	\$6,453,195
Net assets available for benefits, at cost (at market: \$4,052,336)	5,347,037
Unfunded Pension Benefit Obligation	\$ 1,106,158

During the year ended December 31, 2003, the plan for the City experienced a net change of \$559,782 in the pension benefit obligation. The combined change in the pension benefit obligation resulting from benefit changes, if any, and revisions in actuarial assumptions is \$-0-.

### CONTRIBUTIONS REQUIRED AND CONTRIBUTIONS MADE

The MERS' funding policy provides for actuarially determined periodic contributions at rates that, for individual employees, increase gradually over time so that sufficient assets will be available to pay benefits when due. The contribution rate for normal cost is determined using the credited projected benefits actuarial funding method with proration based on service. MERS uses the level percentage of payroll method to amortize any unfunded liability over a period of 15 years.

Significant actuarial assumptions used to compute contribution requirements are the same as those used to compute the standardized measure of the pension benefit obligation.

The City's contribution for the fiscal year ended June 30, 2004 was \$92,035. In addition, in compliance with GASB Statement #27, the annual required contribution (ARC) for fiscal year beginning July 1, 2003 was \$108,394.

# Notes to Financial Statements (Continued)

## REQUIRED SUPPLEMENTARY INFORMATION ANALYSIS OF FUNDING PROGRESS FOR FISCAL YEAR 2003

Valuation Date 12/31	Accrued Liabilities	Valuation Assets	Funded Percent	Unfunded Actuarial Liability	UAL as % of Annual Payroll
1995	\$ 3,181,320	\$ 2,937,029	92	\$ 244,291	33
1996	3,293,865	3,171,110	96	122,755	17
1997	3,626,750	3,458,213	95	168,537	22
1998	4,122,428	3,817,881	93	304,547	39
1999	4,450,087	4,341,395	98	108,692	13
2000	5,106,674	4,722,511	92	384,163	45
2001	5,536,091	5,008,506	90	527,585	59
2002	5,893,413	5,009,679	87	793,734	84
2003	6,453,195	5,347,037	83	1,106,158	116

NOTE: Actuarial assumptions were revised for the 1997 and 2000 actuarial valuations.

Analysis of the dollar amounts of net assets available for benefits, pension benefit obligation, and unfunded pension benefit obligation in isolation can be misleading. Expressing the net assets available for benefits as a percentage of the pension benefit obligation provides one indication of the plan's funded status on a going concern basis. Analysis of this percentage over time indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan. The unfunded pension benefit obligation and annual covered payroll are both affected by inflation. Expressing the unfunded pension benefit obligation as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the progress being made in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the plan.

### REQUIRED SUPPLEMENTARY INFORMATION – REVENUES BY SOURCE AND EXPENSE TYPE

Contributions were made in accordance with actuarially determined contribution requirements. GASB Statements # 5, 25 and 27 require 10 years of historical trend data for the Revenues by Source and Expense Type. The Revenue by Source includes the following data: Employer Contributions, Employee Contributions and Investment Income. The Expenses by Type includes the following data: Benefits, Administration Expenses and Refunds. The latest actuarial reports for these plans are for the year 2003.

### NOTE 12 - DEFERRED COMPENSATION PLAN

There are no deferred compensation benefit plans requiring disclosure per GASB Codification §*D-24*.

Notes to Financial Statements (Continued)

### NOTE 13 - OTHER POSTEMPLOYMENT BENEFITS

The City provides health care benefits to all full-time employees upon retirement, in accordance with labor contracts and City Council resolution. Currently, eight retirees are eligible. The city includes pre-Medicare retirees and their dependents in its insured health care plan, with a contribution required by the participant. Expenditures for postemployment health care benefits are recognized as the insurance premiums become due; during the year, this amounted to approximately \$23,550.

### NOTE 14 - ACCOUNTING AND REPORTING CHANGE

Effective July 1, 2003, the City implemented the provisions of Governmental Accounting Standards Board Statement No. 34 (GASB 34), *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, along with all related statements and interpretations. Changes to the City's financial statements as a result of GASB 34 include the following:

- A management's discussion and analysis (MD&A) section providing analysis of the City's overall financial position and results of operations has been included.
- Government-wide financial statements (statement of net assets and statement of activities), prepared using full accrual accounting for all of the City's activities, have been provided.
- Capital assets in the governmental activities column of the statement of net assets include infrastructure assets not previously accounted for by the City. The beginning balance adjustment for infrastructure assets was \$2,326,358.
- The governmental activities column includes bonds, compensated absences, and other long-term obligations totaling approximately \$205,175 previously reported in the General Long-term Debt Account Group.
- The fund financial statements focus on major funds rather than fund types.
- The governmental funds now accrue a liability for compensated absences only to the extent that they come due for payment prior to year end.

### **NOTE 15 – ACCOUNTING CHANGE**

During the year, the City changed its method of accounting for certain fixed assets. The City had an inventory performed and also changed its capitalization threshold from \$500 to either \$1,000 or \$5,000 for particular types of assets.

### **Required Supplemental Information**

(Defined by GASB Codification)

# REQUIRED SUPPLEMENTAL INFORMATION GENERAL FUND Budgetary Comparison Schedule For the Fiscal Year Ended June 30, 2004

		Original Budget		mended Budget		Actual	Α	riance with mended Budget
Revenues:								
Taxes Property Tax Levy Penalties & Interest on Taxes	\$	970,871 5,000	\$	975,121 5,000	\$	973,281 8,269	\$	(1,840) 3,269
Trailer Park Fees		354		354		354		
Total Taxes		976,225		980,475		981,904		1,429
Intergovernmental _				4,000		4,426		426
Liquor License Fees		-		4,000		14,283		14,283
Metro Act		428,195		428,195		401,203		(26,992)
Revenue Sharing School Resource Officer Funding		49,712		49,712		50,156		444
Total Intergovernmental		477,907		481,907		470,068		(11,839)
Licenses & Permits		1,500		2,500		2,595		95
Charges for Services				4 000		2 202		(1,718)
Fire Protection		4,000		4,000 7,000		2,282 6,385		(615)
Grave Openings		7,000 2,200		2,350		1,645		(705)
Various Equip & Supply Sales Charges for Services		13,200		13,350		10,312		(3,038)
E. O. Farfaita								
Fines & Forfeits		1,500		1,500		782		(718)
Parking Ordinances		3,500		6,500		6,095		(405)
Total Fines & Forfeits		5,000		8,000		6,877		(1,123)
Investment Revenue		8,072		5,872		6,043		171
Miscellaneous				100		4 007		(87,373)
Sundry		3,420		88,400		1,027 34,762		(87,373)
Reimbursements - Health Insurance		50,016 26,000		35,016 26,000		14,867		(11,133)
Reimbursements - Materials		33,800		33,800		20,978		(12,822
Reimbursements - Fire Equip & Supply Total Miscellaneous		113,236		183,216		71,634		(111,582
Contributions & Donations		3,750		16,850		15,689		(1,161
Payments in Lieu of Taxes		8,000		8,000		7,540		(460
Operating Transfers In		192,178		126,651	_	113,118	_	(13,533
Total Revenues	<u>\$</u> _	1,799,068	<u> </u>	1,826,821	<u> </u>	1,685,780	\$	(141,041
								55

### REQUIRED SUPPLEMENTAL INFORMATION GENERAL FUND

### Budgetary Comparison Schedule For the Fiscal Year Ended June 30, 2004

Variance with

(Continued from previous page)

		Original Amended Budget Budget			Actual	,	Amended Budget	
Expenditures:								
General Government							_	0.000
City Council	\$	,	\$	,	\$		\$	6,066
City Manager's Office		65,327		65,327		62,619		2,708
Accounting		86,358		86,358		82,801		3,557
Board of Review		1,873		1,658		1,604		54 547
Assessor		139,025		27,475		26,928		547
Clerk/Treasurer		87,001		87,901		87,025		876
Elections		3,813		4,731		4,758		(27)
City Hall Buildings & Grounds		52,950		82,522		44,319		38,203
Attorney		18,200		18,200		14,173		4,027
Cemetery		65,769		44,351		37,724		6,627
Promotional		17,522	_	29,622	_	10,227		19,395
Total General Government		584,850		488,157	_	406,124		82,033
		a .						
Public Safety		202 257		384,957		372,042		12,915
Police /School Resource Officer		382,357		69,650		57,285		12,365
Fire	_	69,650	_		_	429,327		25,280
Total Public Safety	_	452,007	_	454,607	_	429,321	_	20,200
Public Works						440.504		16,568
Department Operations		127,089		127,089		110,521		307
Street Lighting		38,000		38,000		37,693		
Sanitation/Landfill	_	8,035	_	8,035	_	4,928		3,107
Total Public Works	_	173,124	_	173,124	_	153,142		19,982
Community & Economic Development								
		40,021		49,771		43,431		6,340
Engineering Planning & Zoning		8,241		13,606		7,474		6,132
Total Community & Economic Dev.	_	48,262	_	63,377	_	50,905		12,472
Recreation & Parks		140,074		159,074		131,781		27,293
Recreation & Faiks	-							
Other Functions				20.050		20,102		548
Insurance		25,000		20,650				2,714
Fringe Benefits		352,315		361,560		358,846		3,262
Total Other Functions	-	<u>377,315</u>	_	382,210	-	378,948		3,202
Capital Outlay	_	8,600	_	16,700	-	14,367	_	2,333
Operating Transfer Out	_	46,730	_	39,522		40,722	_	(1,200)
Total Expenditures	9	1,830,962	9	\$ 1,776,771		\$ 1,605,316	\$	171,455
I Otal Expolicitation	-		-					56

### REQUIRED SUPPLEMENTAL INFORMATION SPECIAL REVENUE FUND Major Street Fund – Budgetary Comparison Schedule For the Fiscal Year Ended June 30, 2004

		Original Budget		mended Budget	 Actual	Ar	ance with mended Budget
Revenues:							
Intergovernmental Gas & Weight Tax Trunkline Reimbursement	\$	190,480 35,611	\$	191,550 32,111	\$ 191,791 38,011	\$	241 5,900
Total Intergovernmental		226,091		223,661	 229,802		6,141
Special Assessments		8,040		8,040	 7,257		(783)
Investment Revenue		1,500		2,915	 2,917		2
Miscellaneous		_		450	 3,371		2,921
Total Revenues	\$	235,631	\$	235,066	\$ 243,347	\$	8,281
Expenditures:	\$	1,000	\$	1,000	\$ 1,000	\$	-
General Government Transportation	Ψ		•	•	04.000		12,045
Routine Maintenance		29,933		33,933 68,572	21,888 62,737		5,835
State Trunkline Maintenance		50,177 30,655		32,160	32,139		21
Winter Maintenance Total Transportation		110,765		134,665	 116,764	_	17,901
Other Functions - Insurance		850		310	 308		2
Capital Outlay		139,368		90,066	 89,079		987
Operating Transfers Out		46,730	<u></u>	67,042	 67,126		(84)
Total Expenditures	\$	298,713	\$	293,083	\$ 274,277	\$	18,806

# REQUIRED SUPPLEMENTAL INFORMATION SPECIAL REVENUE FUND Local Street Fund -- Budgetary Comparison Schedule For the Fiscal Year Ended June 30, 2004

	Original Budget	Amended Budget	Actual	Variance with Amended Budget
Revenues: Intergovernmental Gas & Weight Tax Winter Maintenance Total Intergovernmental	\$ 78,22 9,00 87,22	0 15,500	\$ 78,949 15,517 94,466	\$ 722 17 739
Special Assessments	5,18	2 6,132	6,169	37
Investment Revenue		_ 50	43	(7)
Transfers In	47,62	0 77,789	77,849	60
Total Revenues	\$ 140,02	9 \$ 177,698	\$ 178,527	\$ 829
Expenditures: General Government	\$ 1,00	00 \$ 1,000	\$ 1,000	\$
Transportation Routine Maintenance Winter Maintenance Total Transportation	68,14 74,60 142,75	67,821	67,812	
Other Functions - Insurance	8	50 310	308	2
Capital Outlay	8,7	74 32,502	874	31,628
Operating Transfer Out	7,8	22 7,822	7,894	(72)
Total Expenditures	\$ 161,1	97 \$ 177,603	3 \$ 137,250	\$ 40,353

Other Supplemental Information

	Special Revenue Funds							
	Band		Small Cities		Act 302		Brownfield Grant	
ASSETS Cash Investments Accounts Receivable Total Assets	\$	210 - 104 314	\$ 	28,573 300,000 9,002 337,575	\$ 	1,355 - - 1,355	\$ 	1,174 - 26,323 27,497
LIABILITIES  Due to Other Funds  Total Liabilities		<u> </u>					_	5,000 5,000
NET ASSETS Restricted Assets Unrestricted Assets Non-Expendable Restricted		314 		250,000 87,575		- 1,355 -		22,497
Total Net Assets	\$	314	\$_	337,575	\$	1,355	\$	22,497

### OTHER SUPPLEMENTAL INFORMATION NON-MAJOR FUNDS Combining Balance Sheet June 30, 2004

Debt Service Funds		<u>Tr</u>	ust & Agency					
	87 Street 95 Street Debt Debt			Perpetual Care		Total Nonmajor Governmental Funds		
\$	998 - 618 1,616	\$ 12,73	- <u>-</u> -	9,922 131,337 - 141,259	\$	54,963 431,337 36,047 522,347		
_	<u>-</u>		<u> </u>	2,693 2,693		7,693 7,693		
	1,616 -	12,73	- 1 	138,566		250,000 126,088 138,566		
\$	1,616	\$ 12,73	<u>1</u> §	138,566	\$	514,654		

	Special Revenue Funds								
		S Band C			Act 302	Brownfield Grant			
Revenues:									
Taxes	\$	11,436	\$	-	\$ -	\$	-		
Intergovernmental		-		200,000	1,657		3,601		
Special Assessments		-		-	-		-		
Investment Revenue		-		4,127	-		-		
Miscellaneous									
Total Revenues		11,436		204,127	1,657		3,601		
Expenditures:									
General Government		-		1,970	-		-		
Public Safety		-		-	1,436		-		
Community Development		-		-	-		1,549		
Recreation & Parks		13,882		-	-		-		
Debt Service	-			_	-				
Total Expenditures		13,882		1,970	1,436		1,549		
Excess (Deficiency) of Revenues									
Over Expenditures		(2,446)		202,157	221		2,052		
Other Financing Sources (Uses)									
Operating Transfers In		1,200		-	-		-		
Operating Transfers Out		(250)		(1,000)					
Total Other Financing Sources (Uses)		950		(1,000)					
Excess of Revenue and Other									
Financing Sources Over (Under)									
Expenditures and Other Uses		(1,496)		201,157	221		2,052		
Fund Balances - Beginning of Year	-	1,810		136,418	1,134		20,445		
Fund Balances - End of Year	\$	314	\$	337,575	\$ 1,355	\$	22,497		

# OTHER SUPPLEMENTAL INFORMATION NON-MAJOR FUNDS Combining Statement of Revenue, Expenditures, and Changes in Fund Balance For the Fiscal Year Ended June 30, 2004

Debt Service Funds			<u>Tr</u>	ust & Agency	Total			
87 Street Debt	87 Street 95 Street Debt Debt		_	Perpetual Care	Governmental Funds			
\$	21 - - 4 -	\$ - 2,592 38	\$	2,693 750	\$ 11,457 205,258 2,592 6,862 750			
	25	2,630		3,443	226,919			
	- - - -	- - - 7,187	_	- - - -	1,970 1,436 1,549 13,882 7,187			
	<u>-</u>	7,187	_	_	26,024			
	25	(4,557)	)	3,443	200,895			
	-	-		(2,603)	1,200 (3,943)			
				(2,693)				
	25	(4,557	·)	750	198,152			
1	,59 <u>1</u>	17,288	<u> </u>	137,816	316,502			
	,616	\$ 12,731	_	\$ 138,566	\$ 514,654			

476 NORTH THIRD STREET ROGERS CITY, MICHIGAN 49779 TELEPHONE (517) 734-4844

October 28, 2004

Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 (Unqualified Opinion on Compliance and No Material Weaknesses)

Honorable City Council City of Rogers City Presque Isle County, Michigan

#### Compliance

I have audited the compliance of the City of Rogers City with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2004. The City of Rogers City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City of Rogers City's management. My responsibility is to express an opinion on the City of Rogers City's compliance based on my audit.

I conducted my audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that I plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Rogers City's compliance with those requirements and performing such other procedures as I considered necessary in the circumstances. I believe that my audit provides a reasonable basis for my opinion. My audit does not provide a legal determination of the City of Rogers City's compliance with those requirements.

In my opinion, the City of Rogers City complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2004.

### Internal Control over Compliance

The management of the City of Rogers City is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing my audit, I considered the City of Rogers City's internal control over compliance with requirements that could have a direct and material effect on a major

CITY OF ROGERS CITY Report on Compliance & Internal Control – Major Programs (Continued)

federal program in order to determine my auditing procedures for the purpose of expressing my opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

My consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. I noted no matters involving the internal control over compliance and its operation that I consider to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management of the City of Rogers City, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

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476 NORTH THIRD STREET **ROGERS CITY, MICHIGAN 49779** TELEPHONE (517) 734-4844

October 28, 2004

Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards (No Reportable Instances of Noncompliance and No Material Weaknesses)

Honorable City Council City of Rogers City Presque Isle County, Michigan

I have audited the financial statements of the City of Rogers City, State of Michigan, as of and for the year ended June 30, 2004, and have issued my report thereon dated October 28, 2004. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the City of Rogers City's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

### Internal Control Over Financial Reporting

In planning and performing my audit, I considered the City of Rogers City's internal control over financial reporting in order to determine my auditing procedures for the purpose of expressing my opinion on the financial statements and not to provide assurance on the internal control over financial reporting. My consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. I noted no matters involving the internal control over financial reporting and its operation that I consider to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management of the City of Rogers City, and federal awarding agencies and passthrough entities, and is not intended to be and should not be used by anyone other than Ja Kilyili these specified parties.

### Schedule of Disbursements of Federal Awards For the Fiscal Year Ended June 30, 2004

Federal Grant <u>Grantor / Program Title</u>	Federal CDFA#	Award <u>Amount</u>	Beginning Balance 7/1/2003	Receipts Recognized	Current <u>Disbursements</u>	Ending Balance 6/30/2004
United States Department of Commerce (EDA) Award #06-01-04668	11.300	\$ 1,070,000	\$ -	\$ 728,604	\$ 728,604	\$ -
United States Department of Health and Urban Dvelopment (CDBG) Award #MSC-20217-ED16	14.228	200,000	-	200,000	200,000	-
United States Department of Health and Human Services	93.556	9,951		9,951	9,951	
Totals		\$1,279,951	<u>\$</u>	\$ 938,555	\$ 938,555	<u>\$</u>

### NOTE 1: BASIS OF PRESENTATION

The accompanying Schedule of Disbursements of Federal Funds includes the grant activity of the City of Rogers City, and is presented on the cash basis of accounting. The information is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations.* 

### Schedule of Findings and Questioned Costs For the Fiscal Year Ended June 30, 2004

### Section I - Summary of Auditor's Results

Financial Statements					
Type of auditor's report issued:	Qualified (cash basis)				
Internal control over financial reporting:  Material weaknesses identified?  Reportable condition identified that is	yes	X_ no			
not considered to be material weakness?  Noncompliance material to financial statements noted?	yes yes	X no			
<u>Federal Awards</u>					
Internal control over major programs:  Material weaknesses identified?  Reportable condition identified that is	yes	X_ no			
not considered to be material weakness?	yes	X no			
Type of auditor's report issued on compliance for major programs:					
Any audit findings disclosed that are required to be reported in accordance with §510(a) of Circular A-133?	yes	X_ no			
Identification of major programs:					
<u>CFDA</u> 11.300  Name of Federal Pr Economic Developm	<u>ogram</u> nent – Public V	/orks			
Dollar threshold used to distinguish between type A And type B programs:	\$300	,000			
Auditee qualified as low-risk auditee?	yes	X_ no			
Section II – Financial Statement Findings					
None					
Section III – Federal Award Findings and Questioned	l Costs				
None					

Schedule of Findings & Questioned Costs (Continued)

#### **Prior Year Activity**

The US Department of Commerce (EDA) award #06-01-04668 had reported activity of \$259,806 combined with the recognized receipt and disbursement of \$728,604, resulting in a total two-year receipt of \$988,410. The original award was \$1,070,000, leaving a balance of \$81,590 to be received in the upcoming fiscal year prior to any changes to the program award.

476 NORTH THIRD STREET
ROGERS CITY, MICHIGAN 49779
TELEPHONE (517) 734-4844
October 28, 2004

Honorable Mayor and City Council City of Rogers City Rogers City, Michigan 49779

In connection with my recent examination of the City of Rogers City, State of Michigan (the "City")'s financial statements for the fiscal year ended June 30, 2004, I tested the internal accounting controls, reviewed significant accounting policies and procedures and certain financial and administrative practices for the purpose of determining the scope of my examination. Since my review of the system of internal control was made to enable me to express an opinion of the financial statement, it would not necessarily disclose all weaknesses in the system, which may exist.

The following comments and observations are related to the City's accounting and certain other practices that came to my attention during the course of the audit:

#### 1. Public Act 621

The City is in technical violation of one part of the <u>Uniform Accounting</u> and <u>Budgeting Act</u> as disclosed in the Notes to the Financial Statements. However, in all cases, sufficient fund balances or increased revenues made the effect immaterial.

The overexpenditures were the result of not making sufficient budget adjustments for the final month of operation, improper expense classification or effects of year-end audit adjustment.

#### Recommendation

In all cases the budget has fulfilled its operational purpose as management has analyzed the various computer reports and any operating deficits resolved. However, to comply fully with the technical aspects of *P.A. Act 621*, it is suggested that the final review of the budget status report, currently being done in preparation for the next fiscal year's budget, result in a final amendment of the existing budget. This adjustment should anticipate accrual basis adjustments.

### 2. Acceptance by City Council of Audited Financial Statements

It is recommended that these audited Financial Statements and recommendations are accepted by the Council by a motion similar to the following:

Letter of Comments and Recommendations Continued

"Moved by \_\_\_\_\_\_ and seconded by \_\_\_\_\_\_, that the City's 2003-04 audited Financial Statements be accepted and presented and that, insofar as possible, the recommendations made by our auditor in his Letter of Comments and Recommendations be followed."

I would like to take this opportunity to thank the City staff for their outstanding cooperation in performing the audit. I will be available for review of these comments and recommendations as well as other matters.

Respectfully submitted,

J.W. Kieliszewski